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List of Acronyms

ABD - Aged, Blind, or Disabled

BMP - Best Management Practice

COE - United States Army Corps of Engineers

DCA - Georgia Department of Community Affairs

DOT - Department of Transportation

DNR - Georgia Department of Natural Resources

EPD - Environmental Protection Division (of the Department of Natural Resources)

DEMA - Dedicated Ellijay Merchants and Associates

EDA – Economic Development Authority

EPA - United States Environmental Protection Agency

ETC - Ellijay Telephone Company

FEMA – Federal Emergency Management Agency

GAHA - Gilmer County Arts and Heritage Association

GEDA - Georgia Economic Development Association

GNRR - Georgia Northeastern Railroad

LOS - Level of Service

MATS - Mountain Area Transportation System

MGD - Million Gallons per Day

MTPT - MultiModal Transportation Planning Tool

NAICS - North American Industry Classification System

NFIP - National Flood Insurance Program

NGRDC - North Georgia Regional Development Center

NRCS - USDA Natural Resources Conservation Service

RESA - North Georgia Regional Educational Services Agency

SCS - Soil Conservation Service

SDS - Service Delivery Strategy

SIC - Standard Industrial Classification

STIP - Statewide Transportation Improvement Program

STWP - Short Term Work Program

SWAP – Source Water Assessment Program

SWCC - Georgia Soil and Water Conservation Commission

SWPP - Source Water Protection Plan

TMDL - Total Maximum Daily Load

USDA – United States Department of Agriculture

WMA - Wildlife Management Area

WPCP - Water Pollution Control Plant

WSA - Water and Sewerage Authority

Introduction

Purpose

The purpose of this Joint Comprehensive Plan is to coordinate planning on interjurisdictional issues and provide a policy framework for guiding long range and day-to-day decision making for local government officials and administrators of Gilmer County, Ellijay, and East Ellijay. The plan represents participation in the coordinated planning process set forth by the Georgia Planning Act of 1989 which requires that local governments prepare a local plan in order to retain their "Qualified Local Government" status. This status is needed for eligibility for state grants, loans, and permits.

The State's Minimum Planning Standards require an inventory and assessment of characteristics related to population, economic development, natural and cultural resources, community facilities, housing, land use patterns, intergovernmental coordination, and transportation. Based upon this background information, communities are asked to assess current issues and project future needs, and develop policies and implementation strategies. Finally, the process requires the preparation of a work program of the specific implementation strategies that the local governments propose to achieve within the five year period after plan adoption.

In addition to being a blueprint for community development and long term growth, a comprehensive plan is used to guide the drafting of future regulations and will become the measure by which the courts judge local zoning decisions once land controls are adopted. Therefore, in order to meet legal challenges to its future growth management strategies, a community's land development regulations must be consistent with the goals and policies in its comprehensive plan.

The local governments in Gilmer County adopted their first comprehensive plan per the Georgia Planning Act requirements in 1994. This Comprehensive Plan update is for the 2004 through 2025 planning period. It has been prepared in consideration of the State's Quality community Goals and Objectives which have been adopted by the Georgia Department of Community Affairs.

The Public Process

The Georgia Planning Act strongly emphasizes public participation in the process of developing a comprehensive plan. For this plan, seven advisory groups were established to review and comment upon the various plan elements. Each group met to review the inventory and assessment sections and develop goals and objectives. The Land Use advisory group met two times, once to discuss existing land use and another time to review future land use. Following is a list of the public hearings and workshops which were held in conjunction with the preparation of this plan.

February 26, 2004 – Joint Public Hearing: This hearing was held to present the purpose of the plan, the planning process and schedule, and the public participation program.

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March 2, 2004 – Economic Development Workshop
March 2, 2004 – Housing Workshop
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March 16, 2004 - Natural and Cultural Resources Workshop

March 16, 2004 - Community Facilities Workshop

March 30, 2004 - Land Use Workshop #1

March 30, 2004 – Intergovernmental Coordination Workshop

April 20, 2004 – Land Use Workshop # 2 April 20, 2004 – Transportation Workshop June 18, 2004 – The complete draft plan was made available for public review in hardcopy format at the Gilmer County Library, Ellijay City Hall, East Ellijay City Hall, and the Gilmer County Commissioners Office.

July 1, 2004 – Joint Public Hearing: This hearing was held to brief the community on the contents of the draft Comprehensive Plan; provide an opportunity for residents to make suggestions, additions, or revisions; and to inform the community of when the plan will be submitted to the Regional Development Center and Department of Community Affairs for review.

July 13, 2004 – City Council Meeting, City of East Ellijay. Resolution to approve transmittal of the Draft Comprehensive Plan to the North Georgia Regional Development Center for review.

July 22, 2004 – County Commission Meeting, Gilmer County. Resolution to approve transmittal of the Draft Comprehensive Plan to the North Georgia Regional Development Center for review.

July 26, 2004 – City Council Meeting, City of Ellijay. Resolution to approve transmittal of the Draft Comprehensive Plan to the North Georgia Regional Development Center for review.

This plan update has been prepared by the North Georgia Regional Development Center with the substantial involvement and input from local elected officials from each jurisdiction, city and county staff, various public and private agencies and groups, and members of the general public.

The Vision

A vision for the future of Gilmer County, Ellijay, and East Ellijay evolved out the planning process and is articulated as follows:

In the year 2024, Gilmer County, Ellijay, and East Ellijay will be known as vibrant, safe, healthy, and attractive places to live, work, and play. The excellent quality of life experienced by all of our residents and visitors is a result of the following:

Livability. We have healthy residential neighborhoods, thriving commercial areas and activity centers, strong agricultural establishments, and outstanding public facilities and services. Opportunities for quality education, employment, and recreation are varied and plentiful.

Community Character. We recognize that our community's abundant natural resources and rich history contribute greatly to our quality of life and to our economic prosperity. We seek measures to protect these resources while promoting and facilitating well-planned growth and development.

Shared Direction. The public and private sectors work together as partners to proactively plan for growth in the community. The local governments provide excellent leadership and residents are well-informed about the projects and activities which are planned for and occurring in the community.

The following images are intended to illustrated the desired characteristics of livability:

Healthy Residential Neighborhoods: including traditional single-family neighborhoods, multi-family developments, and "resort" communities







Thriving Commercial Areas and Activity Centers: including pedestrian-oriented and auto-oriented commercial development as well as places where the community can gather for special events







Strong Agricultural Establishments:







Outstanding Public Facilities and Services:







The positive aspects of the **community's character** can be illustrated with images of the area's abundant natural resources and rich history.





